

## Staring Into the Abyss of US-China Decoupling

by Dr. James M. Dorsey

BESA Center Perspectives Paper No. 1,598, June 5, 2020

EXECUTIVE SUMMARY: Israel resides at the cusp of the widening US-Chinese divide, as US Secretary of State Mike Pompeo's recent visit to Israel attests. Pompeo's visit was for the express purpose of reminding Jerusalem that its dealings with Beijing jeopardize its relationship with Washington.

Israel knew the drill even before US Secretary of State Mike Pompeo boarded his flight to Tel Aviv in mid-May, four days after the death of his father. It was Pompeo's first and only overseas trip since March.

Echoing a US warning two decades ago that Israeli dealings with China jeopardized the country's relationship with the US, Pompeo's trip solidified Israel's position at the cusp of the widening US-Chinese divide.

Two decades ago the issue was the potential sale to China of Israeli Phalcon airborne warning and control systems (AWACS). Israel backed out of the deal after the US threatened to withdraw American support for the Jewish state.

This time the immediate issue was a Chinese bid for construction of the world's largest desalination plant and, on the horizon, a larger US-Chinese battle for a dominating presence in Eastern Mediterranean ports.

Within days of his visit, Pompeo scored a China-related success even if the main focus of his talks with PM Benjamin Netanyahu was believed to be Iran and the application of Israeli law to portions of the West Bank.

Israel signaled that it had heard the secretary's message by awarding the contract for the Sorek-2 desalination plant to an Israeli rather than a Chinese company.

The tender, however, is only the tip of the iceberg.

China's interest in Israel is strategic given that Israel is one of the world's foremost commercial, food, and security technology powerhouses and one of the few foreign countries to command significant grassroots support in the US.

If there is one thing Israel cannot afford, it is a rupture in its bond to the US. That is no truer than at a time when the US is the only power supportive of its consideration of plans to apply Israeli law to portions of the West Bank.

The question is whether Israel can develop a formula that convinces the US that its interests will delineate Israeli dealings with China while at the same time reassuring China that it can still benefit from Israeli assets within those boundaries.

"Right now, without taking the right steps, we are looking at being put in the situation in which the US is telling us we need to cut or limit our relations with China. The problem is that Israel wants freedom of relations with China but is not showing it really understands US concerns. Sorek-2 was a good result. It shows the Americans we get it," said Carice Witte, executive director of Sino-Israel Global Network and Academic Leadership (SIGNAL), an organization that seeks to advance Israeli-Chinese relations.

Analysts, including Ms. Witte, believe there is a silver lining to Israel's refusal to award the desalination plant to a Chinese company: it will allow it to steer a middle course between the US and China.

"China understands that by giving the Americans this win, China-Israel relations can continue. It gives them breathing room," Witte said in an interview.

It will, however, be up to Israel to develop criteria and policies that accommodate the US and make clear to China what Israel can and cannot do.

"In order for Israel to have what it wants...it's going to need to show the Americans that it takes Washington's strategic perceptions into consideration and not only that, that it's two steps ahead on strategic thinking with respect to China. The question is how," Witte said.

Ports and technology are likely to be focal points.

China is set next year to take over management of Haifa Port, where it has already built its own pier, and is constructing a new port in Ashdod.

One way of attempting to address US concerns would be to include technology companies in the purview of a still relatively toothless board created under US pressure in the wake of the Haifa deal to review foreign investment in Israel. It would build in a safeguard against giving China access to dual civilian-military use technology.

That, however, may not be enough to shield Israel from increased US pressure to reduce Chinese involvement in Israeli ports.

"The parallels between the desalination plant and the port are just too close to ignore. We can't have another infrastructure divide," Witte said.

The two Israeli ports will add to what is becoming a Chinese string of pearls in the Eastern Mediterranean. China already manages the Greek port of Piraeus, and the China Harbour Engineering Company Ltd (CHEC) is looking at upgrading Lebanon's deep seaport of Tripoli to allow it to accommodate larger vessels.

Qingdao Haixi Heavy-Duty Machinery Co. has sold Tripoli Port two 28-storey container cranes capable of lifting and transporting more than 700 containers a day, while a container vessel belonging to Chinese state-owned shipping company COSCO docked in Tripoli in December 2018, inaugurating a new maritime route between China and the Mediterranean.

Major Chinese construction companies are also looking at building a railroad that would connect Beirut and Tripoli in Lebanon to Homs and Aleppo in Syria. China has further suggested that Tripoli could become a special economic zone within the Belt and Road Initiative (BRI) and serve as an important trans-shipment point between the People's Republic and Europe.

BRI is a massive infrastructure, telecommunications, and energy-driven effort to connect the Eurasian landmass to China.

Potential Chinese involvement in reconstruction of post-war Syria would likely give it access to the ports of Latakia and Tartous.

Taken together, China is looking at dominating the Eastern Mediterranean with six ports in four countries, Israel, Greece, Lebanon, and Syria, which would create an alternative to the Suez Canal.

All that is missing are Turkish, Cypriot, and Egyptian ports.

The Chinese build-up threatens to complicate US and NATO's ability to maneuver in the region.

The Trump administration has already warned Israel that Chinese involvement in Haifa could jeopardize continued use of the port by the US Fifth Fleet.

"The writing is on the wall. Israel needs to carve out a degree of wiggle room. That, however, will only come at a price. There is little doubt that Haifa will move into the firing line," said a long-time observer of Israeli-Chinese relations.

Dr. James M. Dorsey, a non-resident Senior Associate at the BESA Center, is a senior fellow at the S. Rajaratnam School of International Studies at Singapore's Nanyang Technological University and co-director of the University of Würzburg's Institute for Fan Culture.