



## PERSPECTIVES

THE BEGIN-SADAT CENTER FOR STRATEGIC STUDIES

# How Israel Is Adapting to the Growing Threat of Terror Armies

by Yaakov Lappin

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**EXECUTIVE SUMMARY:** The Israeli defense establishment is playing a **central role** in the country's response to the coronavirus pandemic while also carrying out its many daily security missions. Yet at the same time, it is in the middle of an intense race against time. The goal of this race is to adapt to the growing threats posed to the country's home front, and to strategic targets such as ports and power plants, from the terror armies located on Israel's doorstep—threats that will remain long after Israel is able to place the pandemic behind it.

In November 2019, when the IDF and Palestinian Islamic Jihad (PIJ) fought a brief conflict, a new "member" of the Israeli military helped detect targets in record time, accelerating Israel's strike rate and boosting the IDF's ability to defend Israeli cities against terror operatives and their rocket launchers. That member is an artificial intelligence-powered system that trawls through vast quantities of intelligence data, marking and recommending the targets it concludes are of the highest priority to disrupt enemy activity. The system, operated by the IDF's new Targets Center, passed its first test during that escalation, assisting the IDF in hitting dozens of PIJ targets in Gaza. The Center is one of several IDF upgrades being made to adapt to a changing security reality.

A recent **speech** by Hezbollah Secretary General Hassan Nasrallah in which he claimed an increase in the quantity of his organization's precision missile inventory is the latest reminder of that danger. Though Nasrallah was engaging in psychological warfare against the Israeli people and attempting to hide the fact that his organization is deeply entangled in Lebanon's economic and political crises, the attempts by Hezbollah and its Iranian

sponsor to produce precision-guided missiles represent Israel's largest conventional military threat.

The term "terror army" is often used by IDF Chief of General Staff Lt. Gen. Aviv Kochavi to describe the hybrid, heavily armed Islamist entities in the region. Part-guerilla force, part terror organization, and part hierarchical army, these sub-state adversaries are experts at embedding themselves in built-up areas, using their own populations as human shields, and targeting Israeli civilians with large arsenals of surface-to-surface firepower.

These entities include Hezbollah, Hamas, PIJ, and Iranian-backed militias in Syria and Iraq as well as the Houthis in Yemen, who fire on Saudi cities on a regular basis and may be able to target Israel with missiles.

In Lebanon, Hezbollah's arsenal is estimated at between 120,000 to 130,000 projectiles—one of the largest arsenals of its kind in the world—placing all of Israel in range. It also has field units embedded in every single village in southern Lebanon, including in bunkers and tunnels, whose job is to challenge a future Israeli offensive. Hamas, for its part, has a network of tunnels dug under Gaza for moving its fighters and weapons, a network dubbed "the underground city" in the Israeli defense establishment. Hamas has positioned its rocket launchers near hospitals, mosques, and schools. Although it is deterred by Israel and is not seeking a war at this time, any tactical incident has the potential to set one off anyway.

Both Hezbollah and Hamas have elite ground attack forces (Hezbollah's Radwan Force and Hamas's Nukhba Force) dedicated to offensive cross-border raids. The purpose of these forces is to terrorize, kill, and kidnap Israelis in border communities.

A recent joint [exercise](#) by Gaza's armed terror factions, in which they fired rockets into the Mediterranean Sea, also served as a reminder of the explosiveness of the Gaza arena.

In November, the IDF held a ceremony to mark the launch of its new Multi-Domain Strike Division—one of the latest products of the Israeli military's race to adapt to modern challenges posed by the terror armies. The IDF envisioned the new division in a multi-year development plan called "Momentum."

Momentum calls for the creation of a military that can destroy enemy capabilities in record time and with fewer Israeli casualties. It also calls for the creation of a fully networked military in which units are able to detect, share, and destroy enemy targets in just a few seconds, thereby shortening the

period of time during which the Israeli home front and economy are paralyzed by enemy fire.

In this context, the Multi-Domain Strike Division will act as a headquarters for designing force development and shaping military structure, knowledge, combat theory, training, and exercises in order to fully integrate air, ground, naval, and cyber-attack capabilities in future Israeli maneuvers.

In 2021, Kochavi, speaking during a ceremony to unveil the division in November, said company and battalion companies of IDF ground forces will be able to share data and help activate drones, attack helicopters, and fighter jets above them as they fight. “In the era of urban warfare, this is a moral imperative,” he said.

The head of the Multi-Domain Strike Division, Brig. Gen. Asaf Zalel, added, “The new path starts here, in establishing this unique organization, an effort between different uniforms and berets that are working together for a united, efficient, and lethal strike force.”

A sense of the IDF’s new concept in dealing with its adversaries was reflected in a Hebrew-language paper [published](#) in late December by former Deputy Chief of Staff Maj. Gen. (res.) Yair Golan and Gal Perl, a military researcher. The paper stated,

[W]ith the advancement of the threat to the home front, to the point that most of the national infrastructure is under the threat of precise missiles, we cannot take the risk of more long and indecisive wars. What is therefore required is an understanding that the era of limited campaigns...has ended. The IDF must operate in a new era—the era of decisive [victory]. This has been forced on us, as stated, since the threat to the home front has become intolerable.

In any future war, the authors said, the IDF must work to rapidly remove the threat to the home front, land a major blow on the enemy to “scorch defeat into its consciousness,” and maintain a reasonable level of both domestic and external legitimacy in the process.

The only way to achieve this, they said, is to quickly reach the sources of rocket and missile fire. Terror armies will only feel the full power of the IDF if their locations are subject to a ground offensive, they argued, in which field units, working closely with the air force, will detect and destroy their capabilities as they move through enemy territory. This means systematically and rapidly eliminating rocket launch sites, command and control structures,

bunkers, tunnels, enemy commanders and fighters, weapons storage facilities, and more.

In 2019, as part of the Momentum plan, the IDF [unveiled](#) its new Targets Center, made up of personnel from the Military Intelligence Directorate, the Israel Air Force, the Northern Command, and other departments, all working together for the common goal of “enlarging the quantity and quality of targets in all arenas under a single roof.”

The Targets Center, which operates within the Military Intelligence Directorate, has since become a target production factory, employing technology and personnel to enlarge the databank on enemy targets every day. It is able to automatically detect and recommend an array of different targets, which presumably include launch sites, enemy positions, command posts, and suspicious movements on the ground.

The Center taps a variety of technology experts, data analysts, data engineers, and specialists from the Northern Command (which is responsible for Lebanon and Syria) to work closely with one another, breaking down traditional barriers between units.

The Targets Center also works closely with the IDF’s Signals Intelligence Unit, known as Unit 8200, and its visual intelligence unit, Unit 9900, which also operates spy satellites.

According to the IDF’s website, the Center employs an algorithm that scans all the information held by the Military Intelligence Directorate and conducts an in-depth check—analyzing, automatically cross-referencing data, and combining existing information. Instead of human operators combing over the data and manually putting together the pieces of the puzzle, then marking out targets themselves, the system does the work faster and better than they ever could.

Afterward, it provides recommendations on which targets to hit in future combat. The recommendations are then checked by human researchers who verify that it is indeed a target and then assess whether it is of high quality.

If it passes this filter, the target goes up a chain of approvals and can then be acted upon when needed. The system uses feedback from personnel to learn how to work better in the future, using artificial intelligence to improve its accuracy.

The system combines information from a variety of sources, such as human intelligence, visual intelligence, and electronic signals, while also factoring in changes in the field, weather conditions, the distance of targets from the

border, and estimated risks to noncombatants in the area. It then reaches conclusions on how best to strike—from the ground, air, or sea, or perhaps via the cyber arena.

The result is a far more rapid process of acquiring targets with advanced technology. The system can target Hezbollah, Hamas, and other adversaries, and played a role in the November 2019 two-day escalation between Israel and PIJ in Gaza that followed the IDF's [assassination](#) of Bahaa Abu Atta, the Gaza-based commander of the Iranian-backed faction. The system helped the IDF attack dozens of PIJ targets and terror operatives who were on their way to fire rockets at Israeli cities.

Another example of the IDF's adaptation to new threats is its decision to create a new [director](#)ate that is entirely focused on the Iranian threat. The Third Circle (a reference to countries in Israel's outer periphery) and Strategy Directorate is made up of personnel whose only task is to broadly examine Iran's activities throughout the Middle East and create a corresponding strategy.

With Iran's subversive fingerprints all over Lebanon, Syria, Gaza, Iraq, and elsewhere, where it nourishes the terror armies with weapons, funding, doctrine, and training, as well as Iran's own missile and nuclear programs, the new branch is designed to see the whole picture of Tehran's dangerous attempts to dominate the region rather than focus on any one part.

The race between the IDF and the terror armies looks set to continue long after the pandemic leaves the world.

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*Yaakov Lappin is a Research Associate at the Begin-Sadat Center for Strategic Studies and a military and strategic affairs correspondent. He conducts research and analysis for defense think tanks and is the military correspondent for JNS. His book [The Virtual Caliphate](#) explores the online jihadist presence.*